Anti-Dumping Sunset Reviews: 
The Uneven Reach of WTO Disciplines*

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Olivier Cadot+
Jaime de Melo∗
Bolormaa Tumurchudur§

Abstract

The paper uses a new database on Anti-Dumping measures worldwide to assess whether the 1995 Uruguay Round Agreement on AD sunset reviews had any effect. Estimates from a count of revocations for a panel of AD-using countries over 1979-2005 show that a five-year cycle is more apparent after the WTO agreement than before, with the marginal propensity to revoke AD measures at five years jumping from 0-2% to 45%. A survival analysis of AD measures confirms that those covered by the agreement stick on average for shorter periods, and a semi-parametric difference-in-difference approach confirms a strong de-jure component to the overall compliance. However, much of the adjustment to the WTO’s new rules on sunset reviews came from small and new users of Anti-Dumping rules rather than the traditional and large ones.

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+ HEC Lausanne, CERDI, CEPR and CEPREMAP
∗ University of Geneva, CERDI and CEPR.
§ HEC Lausanne.
1. Introduction

Not many aspects of Anti-Dumping (AD) regulations were put on the negotiation table during the Uruguay Round, as any talk of change met—and still does—fierce resistance from, among others, the US Congress. One change, however, that did make it was the introduction of mandatory sunset reviews, which the US did not have at the time (Canada, Australia and the EU already had various forms of sunset provisions). The reason for introducing such mandatory reviews was that AD measures tended to stick for very long periods, some cases stretching over decades. The risk was then that the proliferation of AD measures around the world would lead to a ratchet effect, with made-to-measure protection creeping through the back door to replace declining MFN tariffs and other trade barriers. The question we address here is whether the WTO agreement succeeded in imposing the discipline of a five-year cycle on AD measures and, ultimately, in curbing their length. It matters for several reasons. First, from a substantive perspective, sunset reviews are a contentious issue at the WTO because many Members view the disciplines of the Anti-Dumping Agreement (ADA) as insufficient in this regard. Second, from a political-economy perspective, the implementation of the ADA’s sunset-review provisions provides an interesting

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1 Moore (2004) notes that Representative Richard Gephardt, among others, made preserving antidumping regulations a top priority for US negotiators during the last phase of the Uruguay Round (see also the discussion in Horlick 1993). On the other side, Japan had made antidumping reform a priority, and it had the support of the EU which already had sunset review provisions. The US ultimately gave in as part of a trade-off: In return for agreeing to the introduction of mandatory sunset reviews, it sought to obtain, in Article 17.6 of the Anti-Dumping Agreement (ADA), a standard of review for WTO dispute settlement based on what is known in US law as the “Chevron doctrine”, by which is meant a deferential attitude of courts to administrative decisions (in clear, that courts overrule administrative decisions only in the most clear-cut cases). Applied to AD sunset reviews, the principle meant that WTO panels would be expected to rule in favor of national AD authorities in all cases involving no clear violation of the ADA’s provisions.

2 The EU introduced a five-year sunset clause as part of 1984 amendments to its basic Regulation (Vermulst and Waer 1996) as well as interim-review procedures (see Section 1.3 below) which were used in 165 cases between 1980 and 1995. Canada also introduced a five-year sunset clause in 1984, while Australia, which supported the introduction of a sunset clause in multilateral negotiations, introduced one as part of packages of reform gradually introduced between 1988 and 1996 (Australian Customs Service 2000). Besides the US, among major AD users only New Zealand did not have a sunset clause before the Uruguay Round agreement.
case study of the WTO’s capacity to make even unwanted parts of multilateral packages of agreements translated into not just national laws, but also practice.

The standard for sunset reviews is set forth in Article 11.3 of the Anti-Dumping Agreement (ADA). In contrast to original investigations, for which Articles 2 and 3 impose some – albeit imperfect – disciplines, Article 11.3, which is not further developed anywhere in the ADA, allows WTO Members great latitude in their determination of the likelihood of dumping and injury resumption. Thus, as noted by Liebman (2001), the scope for arbitrariness is even greater in sunset reviews than in initial determinations.

Whereas a vast literature has explored the determinants of filings and determinations, only a few papers so far looked at the duration of measures, essentially for lack of data outside the US, as revocation dates have been collected only this year. A number of insights have nevertheless emerged. As pointed out by Howse and Staiger (2005), two sets of determinants should influence the duration of AD measures: first, the conditions that led to the imposition of duties in the first place; second, new evidence on whether ‘injurious dumping’ is likely to resume or not after the duties are lifted. In an early assessment of the US administration of sunset reviews, Moore (2006) showed that the Department of Commerce rarely modified the initial dumping margins of orders under review, but when it did, adjustments seemed to be essentially upward (i.e. penalizing for the exporter). But the same facts can lead to opposite conclusions in initial determinations vs. sunset reviews. For instance, in an initial investigation a high rate of import penetration is suggestive of injurious dumping; in a sunset review, on the contrary, it may suggest that dumping was not the cause of the difficulties
if it persisted in spite of the duties. Econometric evidence in Liebman (2001) suggests that this was indeed the ITC’s ‘average’ reasoning.

Reverse causation from measures to exporter behavior, noted in the analysis of determinations, takes full force in the analysis of review decisions. Blonigen and Park (2004) showed that, by themselves, AD duties may set perverse incentives to increase dumping. The idea is straightforward: under incomplete pass-through, the exporter subject to AD duties must reduce his export price in order to absorb part of the duties. Under the US system of annual reviews, this raises the dumping margin measured by the Department of Commerce (DOC) during the following year’s review and leads to an upward revision of the duties’ rate. The rise is further absorbed by the exporter, triggering a new upward revision of the margin, and so on until he is driven out of the market. This issue applies also to EU dumping margin calculations during refund reviews. Empirically, although Moore (2006) found, as mentioned, evidence that the DOC’s dumping-margin adjustments are essentially upward, these adjustments appeared rare in practice.

Rather than a systematic study of the statistical correlates of sunset review decisions—which would be interesting in its own right—we focus in this paper on the WTO agreement’s implementation. On this, the most plausible scenario would be for the agreement to affect countries like the US that did not have sunset provisions prior to it and to leave others unaffected. But other scenarios

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3 This was the view taken by the ITC in the case of elemental sulfur from Canada (AA1921-127, cited by Liebman 2001). The ITC took, however, the opposite view in the case of heavy forged hand tools from China, arguing that the maintenance of high market shares in spite of AD measures suggested that “[...] foreign producers and exporters and US importers [had] the contacts and distribution network necessary to support an increase in volume” (731-TA-457-C, also cited in Liebman 2001).

4 Liebman’s (2001) experiment consisted of running a probit on the voting decisions of the ITC’s six commissioners in sunset reviews (942 observations), using fixed effects by commissioner and a variety of economic and political controls, including the usual industry-specific correlates of initial decisions.

5 Sunset reviews are not the only type of review. As we will discuss in the next section, there are other provisions for “changed circumstances” and “annual” reviews (“interim” or “refund” reviews in EU terminology). The latter are granted at the request of exporters when they can demonstrate that their dumping margins over the review period were lower than the original dumping margins reflected in the duty rates enforced.
are possible as well. For instance, in the US, mandated sunset reviews could be made perfunctory so that nothing happens in practice; conversely, countries like the EU that did have sunset provisions before the agreement could start to take them more seriously once everybody else does. Thus, whether the agreement had any effect on the average duration of AD measures – the question addressed by the present paper – is an empirical question. Looking at US implementation, Moore (2004) found it “decidedly unenthusiastic”. Out of 306 AD orders subject to sunset review, 231 were contested by domestic interests; of those, 172 (56%) ended up being continued. Most ominously, the trend did not seem to be toward a higher proportion of terminations at five years – on the contrary. Yet, Liebman (2001) found limited evidence of political-economy interference through plant location in the districts of Senate Trade subcommittee members. Moore (2006) similarly found little evidence of political interference with ITC sunset-review decisions, although he found (and in his 2002 paper on DOC decisions as well) some evidence of an ‘anti-Chinese’ bias.

We revisit the evidence using a new database compiled by Chad Bown and his team at Brandeis University (Bown 2006) whose newest version (version 2.1) includes data on the initiation and revocation dates of AD measures notified to the WTO. Following a description of the data in section, we look at the data from several angles. First, we study revocation counts in section 3. In a perfect world, if the WTO agreement had a binding effect, revocations should follow initiations lagged five years fairly closely, whereas one would expect a noisier relationship or no relationship before the agreement. This provides the first element of our identification strategy: regressing revocations on initiations lagged five years should yield estimates closer to values implying a one-for-one relationship and

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6 “AD orders” is the US term. The equivalent WTO term is “AD measures”.
7 Moore ran a probit whose dependent variable was continuation of the measures after sunset on all 306 cases eligible for review since the 1995 reforms and showed that a time trend had a positive and significant coefficient.
8 Throughout, we will use the term “initiation” to designate the year in which final AD duties were put in place (rather than the year the investigation was initiated, which is the term’s conventional meaning).
less noisy after the agreement than before. Second, in section 4, we study the
duration of AD measures. To begin with, we would thus expect survival rates to
jump down at five year intervals for post-agreement measures but less so for pre-
agreement ones. Next, drawing on the database’s bilateral nature, we expect that
if the WTO agreement was binding, survival functions should differ also
according to whether investigated countries are WTO members or not.
Combining these two observations suggests a “difference-in-differences”
approach: if the agreement’s effect was binding, the change in AD measures’
duration post-agreement should be significant when target countries are WTO
members but not when they aren’t (since WTO disciplines would not apply even
after the agreement). Log-rank tests of equality of hazard rates pre- and post-
agreement should thus reject the null for the “treatment group” (WTO members)
but not for the “control group” (non-members).

In a nutshell, we find that the agreement indeed seems to have had a “de jure”
effect, i.e. was visibly binding on Members, but with notable exceptions. The
count analysis of revocations yields a coefficient on measures initiations lagged
five years that is larger and more precisely estimated after the agreement than
before, although nowhere near the value that would give a one-for-one
relationship between initiations and revocations after five years. Decomposing
the agreement’s effect by country, we find that (i) if it affected EU AD practices, it
went the wrong way, the five-year cycle being quantitatively weaker after the
agreement than before; (ii) the agreement had no visible effect on the United
States except for a one-time peak in 2000 suggesting a mopping-up of old cases.9
Thus, the pessimistic conclusions of Moore (2004) on US compliance seem
confirmed, judging by the data. Our survival analysis of AD measures around the
world suggests a shortening of their expected lifetime after the agreement, and
this shortening effect (a downward shift in the survival function post-agreement)

9 Moore (2006) found that 18% of US measures thus “mopped up” were terminated because
either the domestic industry had lost interest, or there was no domestic industry left at all. We
are grateful to Michael Moore for pointing this out to us.
was larger and more significant for measures targeted at WTO members than for those targeted at non-members (for which WTO disciplines do not bind), suggesting again that compliance was *de jure*. A difference-in-differences Cox regression confirms this diagnosis: controlling for the countries imposing the measures, for the investigated countries and for the products’ sector, we find a larger increase in the hazard rate of AD measures for measures covered by the agreement than for others (those targeted at non-members).

2. Prima-facie evidence

Tables 1a-1b compile descriptive statistics on the duration of AD measures across ‘filing’ countries on a restricted sample for which duration could be calculated. Table 1a contains the whole (but restricted) sample, and Table 1b restricts it further by taking out censored observations (measures that were still in force as of the data collection point), which represent half the sample (column (7) of Table 1a). In both tables, the overall median duration is at 60 months (five years), which means that half the measures last over five years, as is confirmed by comparing the number of over-five-year measures (864 in Table 1a) with the total number of measures (1’969).

Figure 1 shows that although the five-year review is –unsurprisingly– the mode of the distribution of durations, a substantial number of measures are terminated before the 5-year review; moreover this is true even when censored observations are taken out (they are included in Figure 1).

Returning to the country data in Tables 1a-1b, the US stands out with a median duration of 89 months (110 if censored observations are taken out). The US also
hold the record of maximum length at 285 months (23 years and nine months). At the other extreme, Argentina is at a low 33 months. Other major users (Australia, Canada, the EU, Mexico and South Africa) are at 60 months or close to it, suggesting regular and effective five-year reviews. Overall, however, the proportion of over-five-year measures is substantial: 44% on average, with Canada (42%) and the EU (50%) on the low side and the US (68%) and Venezuela (81%) on the high side.

Table 1a-1b
Length of AD measures: descriptive statistics by determination country

Figure 2 collects graphs of the duration of AD measures for a few countries. It suggests that, over time, the duration of AD measures has been trending down, although one has to be careful to filter out the effect of censoring towards the end of the sample period. Thus Figure 2 shows AD duration over time, by country, plotted against the measures’ initiation year for both full country samples (plain lines) and samples purged of censored observations (dotted lines). Looking at the latter, the curves are heading down since 1980 for the EU and since 1996 for the US, with less clear-cut trends for other countries. Though Moore (2004) found, as noted in the introduction, a positive coefficient on time in a probit of renewal decisions, judging from the overall duration of measures, the unobserved interaction between annual and expiry reviews seems to have worked to reduce average measure duration in the US. Whether this is due to the WTO agreement or not, however, must be assessed on the basis of parametric evidence (see next

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10 This was case USA-AD-25 filed by Pq Corp. of Valley Forge, PA, in May 1980 against Rhône-Poulenc SA of France, which carried a duty of 60% and was revoked in October 2004.
11 Argentina sets duties at less than five years (typically three years). This is consistent with Article 11.3 of the AD Agreement, since this provision sets the maximum duration of measures. Chile not only sets the duration of duties at less than five years but also cuts off the life of measures at the end of the period chosen with no possibility of extension.
Interestingly, for Turkey, the WTO agreement seems to have stopped a downward trend rather than encouraged it.\footnote{At least in principle, the agreement could have had the effect of reducing the frequency of revocations at less than five years. In Mexico, for instance, an AD order could be revoked after just one year of no-dumping finding (a rule similar to the US 3-years-no-dumping). The perspective of a mandatory review at five years could thus reduce the frequency of requests for administrative reviews and thus of the dumping-margin recalculations that could otherwise have led to early termination.}

Figure 2
Duration of AD measures, selected determination countries

Figure 3 shows the distribution of measures by their duration, before and after the agreement. It can be seen that, in the second period, the mass of measures clearly shifts from over five years to under five years, suggesting that something did happen.

Figure 3
Distribution of measures by duration

Figure 4, which aggregates initiations and revocations over all countries, suggests a parallel movement of initiations and revocations, so the rise of revocations toward the end of the sample period is likely to be due at least partly to the rise of measures “ripe for revocation” as much as the WTO agreement.

Figure 4
Aggregate initiation and revocation count

In sum, the evidence so far suggests that something did happen in the later years of the sample period, but assessing what that is –the WTO agreement or autonomous forces– calls for a more formal analysis.
3. Initiations & revocations: A five-year cycle?

This section estimates the relationship between AD measure revocations and their initiations lagged five years. There are two natural break points. If the WTO agreement had a *de jure* effect, the break point should be 2000, the year in which the first “eligible” measures came up for review. If it had a *de facto* effect, the break point could be 1995, after which countries knew that the rules had changed and progressively put in place WTO-consistent procedures.

3.1 Estimation

3.1.1. The equation

The dependent variable is the count of revocations for each year/determination country pair (the year/country is the unit of observation, with an effective sample size of about 200 observations). The regressors include, first, the count of initiations lagged five years broken into two parts: one interacted with a dummy variable equal to one when the revocation year is after 2000 (“5-year lagged starts, post-2000”) and one interacted with one minus that dummy (“5-year lagged starts, pre-2000”). This is the crucial explanatory factor: As explained in the introduction, if the WTO agreement had a *de jure* effect, we would expect this coefficient to be higher and more precisely estimated when interacted with the post-2000 dummy.

A similar variable is constructed using 1995 as the break point in order to test whether countries significantly altered their behavior as soon as the agreement was signed but before it became binding (revoking a 5-year old measure in 1998, for instance, would not be mandated by the agreement and would therefore reflect a political decision to comply).
Panel estimation takes care of unobserved time-invariant heterogeneity between countries, but there may also be time-variant sources of heterogeneity. In particular, country $i$'s revocation count at $t$ is likely to be related to the number of measures in force, which varies over time. In order to control for this, we include the stock of existing measures for country $i$ at time $t$ as an “exposure” variable.\(^{13}\) We also split it between before and after the agreement in order to minimize the scope for misspecification.

All regressions include time effects, not reported (in order to save space) except for 2000. As mentioned, for measures straddling the pre- and post-agreement periods (think of a measure put in place, say, in 1993 and still in force by 1995) the 5-year clock would start ticking in 1995. Thus, a large stock of measures adopted before 1995 and never revoked would all come up for mandatory review in 2000, in particular in the US which did not have sunset reviews prior to the UR agreement. This generates a peak of revocations in 2000 that is visible in the data. Thus, the dummy variable for the year 2000 is of special interest, and we will report its coefficient.

Finally, the regression is performed in levels; this is appropriate because variables on the equation’s LHS (revocations) and RHS (initiations), although non-stationary, are co-integrated.\(^{14}\)

\(^{13}\) In an accident-count study, the equivalent would be, say, the annual number of kilometers travelled by an individual driver. Stata has a specific “exposure” option but its function is merely to constrain the parameter of the exposure variable to equal unity, a constraint that is rejected by the data. So we include the stock of cases as a regressor with no constraint.
\(^{14}\) A Maddala-Wu unit-root test for unbalanced panels accepts the hypothesis of co-integration of revocations and initiations at the 5\% level.
3.1.2 Estimation issues

The count nature of the dependent variable combined with the panel structure of the sample requires special care. Suppose that, conditional on a matrix of regressors \( X = [X_{it}] \), the variable of interest, the count \( y_{it} \) of some event (here revocations by country \( i \) at time \( t \)) follows a Poisson distribution with parameter \( \lambda_{it} = \exp(X_{it}\beta) \). Figure 5 shows a kernel density estimate of revocation counts pooled over countries and years (143 observations) whose right-skewness is indeed suggestive of a Poisson distribution.

**Figure 5**
Revocation count, pooled data

Under the assumption of a Poisson distribution, the conditional mean and density of \( y_{it} \) given \( X_{it} \) are given by

\[
E(y_{it} | X_{it}) = \lambda_{it} \tag{0.1}
\]

and

\[
f(y_{it} | X_{it}, \beta) = \frac{\exp(-\lambda_{it}) \lambda_{it}^{y_{it}}}{y_{it}!} \tag{0.2}
\]

respectively. Ignoring the factorial term which does not depend on the parameters and uses up computing power, the log-likelihood function is

\[
\ell(\beta) = \sum_{i=1}^{C} \sum_{t=1}^{T} (y_{it} X_{it}\beta - e^{X_{it}\beta}). \tag{0.3}
\]

In panel data, heterogeneity between individuals (here countries) calls for either random-effects (RE) or fixed-effects (FE) specifications.\(^{15}\) In the former, the

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parameter of the Poisson distribution is assumed to be itself a random variable of the form

$$\tilde{\lambda}_i = \alpha_i \lambda_i$$

(0.4)

where $\alpha_i$ is a random country-specific effect with a gamma distribution. Thus, if $\lambda_i = \exp(X_i \beta)$ as before and $\alpha_i = \exp(c_i)$ for some random variable $c_i$, then $\tilde{\lambda}_i = \exp(c_i + X_i \beta)$. In the fixed-effects (FE) specification, the individual effect $c_i$ is taken as non-stochastic and the estimation is conditioned on the sum of the counts for each individual, $\sum_{t=1}^{T} y_{it}$, which is itself a Poisson variable.

By assumption the Poisson distribution requires the mean and variance of the count to be equal, which is not always (in fact, rarely) the case. Checking for overdispersion requires first running a Poisson regression, retrieving the estimated variance of the residuals and plotting it against the conditional mean of the dependent variable, the unit of observation being here a country (a figure similar to HHG’s Figure 1). Under the Poisson assumption, the ratio should be around unity. A regression can also be run of the variance against the mean. We found overdispersion,\footnote{A regression of $\hat{\sigma}^2$ on $\hat{\lambda}$ gives $\hat{\sigma}^2 = -3.91(3.68) + 2.39(0.38) \hat{\lambda}$ (standard errors in parentheses) so the hypothesis of zero intercept cannot be rejected but the unit slope is. The sample-wide averages of $\hat{\sigma}^2$ and $\hat{\lambda}$ are 20.12 and 8.92.} and accordingly used a negative binomial (NB) estimator. The NB distribution makes the Poisson parameter $\tilde{\lambda}_i$ itself a random variable following a gamma distribution with parameters $\lambda_i \equiv \exp(X_i \beta)$ and $\theta_i$.\footnote{On this, see Allison and Waterman (2002). Note that here $\tilde{\lambda}_i$ follows a gamma distribution whereas in the FE Poisson model it was $c_i$ that followed a gamma distribution.} Then $E(y_{it}) = \lambda_i \theta_i$ and $\text{var}(y_{it}) = \theta_i (1 + \theta_i) \lambda_i$. Under a RE specification, $\theta_i$ is itself taken as a random variable with $1/(1 + \theta_i)$ following a beta distribution; under a FE specification, $\theta_i$ is non-random and the joint probability of the counts is, as before, conditioned on their total by individual.
3.1.3 Interpreting regression coefficients

Count-data regression coefficients can be reported either in standard form or in so-called “incidence-rate ratio” (IRR) form. The “incidence rate” (here the predicted revocation count) is \( \hat{y}_{it} = \exp(X_{it}\hat{\beta}) \) and the effect of a unit increase in regressor \( X \) on this incidence rate is

\[
\frac{e^{X_{it}\hat{\beta}}}{e^{(X_{it}-1)\hat{\beta}}} = e^\beta \equiv \beta_{IRR}.
\]  

Thus, an IRR below one indicates a negative effect (i.e. is equivalent to a negative coefficient in standard form), and conversely. Alternatively, if regressor \( X \) is continuous, its marginal effect is

\[
\frac{\partial \hat{y}_{it}}{\partial X_{it}} = \hat{\beta}_j \hat{y}_{it}.
\]  

where \( \hat{\beta}_j \) is a standard-form coefficient. Thus, a marginal effect equal to one for lagged initiations –one-for-one revocation of measures after five years– requires

\[
\hat{\beta}_j = 1/\hat{y}_{it} = 0.13 \text{ after substitution of the predicted revocation count.}
\]

3.1.4 Results

FE and RE Poisson estimates are reported in columns (1)-(2) of Table 2, all in standard form. Note that they are very close; this being also the case for the NB estimator, we report only FE estimates for the latter.

Table 2
Regression results, whole sample
Poisson coefficients on initiations lagged five years are insignificant before 2000 and positive and highly significant after; chi-squared tests of equality of coefficients consequently reject the null hypothesis of equality at any level of significance. This provides the first piece of evidence that the WTO agreement had an effect. However even after 2000 the estimate is much lower than the 0.13 benchmark, with an implied marginal propensity to revoke measures at 5 years of 46% (against zero before, since the coefficient was insignificant). Consistent with expectations, the ‘year 2000’ dummy variable was significant (and had the highest coefficients of all time effects) under pooled and RE estimation but not under FE where the “between-countries” dimension of the variability in revocations is not used (the mopping up of old cases in 2000 essentially concerned the US).

NB estimates using 2000 as the break point, reported in column (3), are close to those of the Poisson estimator, which is to be expected, and thus again very far from the levels that would give one-for-one revocations at five years.\(^{18}\)

A Chow (LR) test confirms the presence of a structural break in 2000 \((\chi^2 = 3.82, \text{ p-value } 0.0508)\). Thus, using 2000 as the break point suggests that WTO Members strengthened the five-year cycle once the agreement became binding, evidence in favor of a \textit{de jure} effect. Column (4) shows that using 1995 as a break point, gives qualitatively similar estimates, but the null of equality is no longer rejected by the Chi-square test, suggesting a weaker structural break.

Next, we explored the possibility that some WTO Members complied more whole-heartedly than others by interacting the pre- and post-agreement count of 5-year-lagged initiations with country dummies and running separate tests for the equality of coefficients before and after 2000. Results are reported in Table 3.

\(^{18}\) Using the negative binomial regression, the estimated marginal propensity to revoke measures at 5 years was 45% after the agreement (against 46% using Poisson).
Tests of equality of pre- and post-2000 cycle variables reject the null hypothesis (no change) for Canada, Australia, Mexico and the EU. For the latter, however, the change goes in the wrong direction (the cycle is less marked after than before as the coefficient on initiations lagged five years goes down). Remarkably, for the US, there is no trace of a five-year cycle either before or after 2000. Thus, Moore’s conclusion that the US ‘shirked’ on the application of the WTO agreement seems confirmed by the revocation data. The year 2000 is nevertheless significant for the US, suggesting a WTO-consistent one-time “mopping-up” of old measures.\(^{19}\)

Table 3
Regression results by country

3.1.5 When did things really change?

Given the importance of the change’s timing, in the next exercise we turned the question on its head and asked, \textit{assuming} that there \textit{was} a structural break (an assumption consistent with the Chow test’s result), when would it be most likely to have taken place? The problem can be expressed as a standard switching-regression problem with unknown but exogenous cutoff. Let \(y_{it}\) be the observed number of revocations for country \(i\) and year \(t\), \(y_{1it}\) and \(y_{2it}\) be two latent variables and \(u_{1it}\) and \(u_{2it}\) two independent and Poisson-distributed error terms. Suppose that the data-generating process is given by

\[
E(y_{1it}|X_{i1}, c_i) = \exp(\alpha_0 + \beta_0X_{i1} + c_i), \\
E(y_{2it}|X_{i2}, c_i) = \exp(\alpha_i + \beta_iX_{i2} + c_i),
\]

\[(0.7)\]

\[
y_{it} = \begin{cases} 
  y_{1it} & \text{if } I_t = 1 \\
  y_{2it} & \text{otherwise}
\end{cases}
\]

\[(0.8)\]

\(^{19}\) As mentioned in Footnote 9 above, roughly a fifth of those measures were terminated because there was no domestic interest.
\[ I_t = \begin{cases} 1 & \text{if } t \geq t_0 \\ 0 & \text{otherwise} \end{cases} \quad (0.9) \]

where \( c_i \) is a country fixed effect, \( t \) is time since the beginning of the sample period (1979 in our case) and \( t_0 \) is the postulated breakpoint (the agreement plus five years if the conjecture is true). The problem is to find the value of \( t_0 \), together with the model’s other parameters, for which the likelihood of observing the given data is highest. System (0.7)-(0.9) can be written in more compact form as

\[
E\left(y_i \mid X_{i1}, X_{i2}, c_i \right) = \exp\left[ \alpha_0 + I_t \beta_0 X_{i1t} + (1 - I_t) \beta_1 X_{i2t} + c_i \right] \quad (0.10)
\]

Except for the exponential form and distributional assumption, this is a standard problem for which several methods are available (see Dutoit 2006 for a survey). In a case where OLS was appropriate, Hansen (2000) proposed a grid-search method based on the minimization (by choice of the cutoff point \( t_0 \)) of the sum of squared errors. An obvious alternative here is the maximization of the maximum likelihood (the “maximum-maximorum”, henceforth MM).

We performed a grid search over sample-split years between 1990 and 2005 using the fixed-effects Poisson estimator and then plotted the maximum likelihood as a function of time. The result is shown in the left-hand side panel (iii) in Figure 6. It can be seen that it peaks somewhere between 1995 and 2000, although 2000 is not any better than pre-Uruguay Round years. Given that the Chow test already gave indication of a structural break, this last observation should probably not be taken too seriously recalling that the sample period’s early years contain the bulk of the sample’s missing values and are thus not very informative.

Figure 6
Log likelihood as a function of the break year, true and simulated data
Nevertheless, as a check we generated a simulated data set mimicking as closely as possible our sample but embodying a time break at $t = 20$ (corresponding to year 2000 in our sample). A scatter plot of the dependent variable against time and a kernel density estimate are shown in the right-hand side panels of Figure 6 for comparison with the true ones (on the left-hand side). It can be seen that the simulated sample mimics fairly well the true one. The data-generating equations are given in Appendix 1. Then we performed a series of grid searches (one for each simulated sample, with a new random error drawn each time) identical to the one we performed on the true sample and plotted the resulting MM curves. One such curve is shown in the last panel of Figure 6. The peak at the true sample split is very clear, suggesting that if 2000 was a strong trend break we should probably have sharper results in terms of the MM curve’s shape. Thus, it is fair to say that the “structural break at 2000” signal, while there, is a relatively faint one.

4. Shorter AD measures?

4.1 Non-Parametric Survival Analysis

We now turn to a survival analysis of individual AD measures. This is instructive on three counts. First, from a substantive point of view, what we are interested in is not just the WTO’s ability to impose a five-year cycle, but also, and perhaps more importantly, its ability to reduce the duration of trade-distorting AD measures. Second, making AD measures the unit of observation dispenses with the need for aggregation. Third, the bilateral nature of the AD database provides us with a quasi-experiment setting. The reason is that some measures (about a third of them) were taken against countries that were not members of the WTO. Those measures were covered by the agreement *neither before nor* after 1995; they accordingly provide a “control group” against which to benchmark the
change observed in the duration of measures taken against WTO members (the “treatment group”) after the agreement.

As WTO membership is voluntary, it might be argued that our setting is not one of “natural experiment” but rather one of “treatment effect”, where individuals may choose the treatment because they have unobserved characteristics that raise its return (like ability for schooling decisions). If such were the case, better outcomes (shorter measures) attributed to the treatment would actually be a reflection of unobserved characteristics (say stronger bargaining power) rather than of the agreement itself. However this potential endogeneity bias is unlikely to apply here. Most of our WTO members are GATT-1947 founding signatories and the main non-members, China and Russia, are so because they are formerly Communist countries. Thus, it is hard to think of any conceivable selection bias and the treatment can pretty well be considered as “forced”.

Let \( t \) be “analysis time”, i.e. time since the onset of risk, which for each AD measure is the year in which final duties were put in place (what we have called the initiation year, the ‘risk’ being that of revocation), \( T \) be the date of revocation measured again in “analysis time”, and let \( F(t) = \text{prob}(T \leq t) \) be the cumulative distribution function of the time of revocation, with density \( f \). The corresponding survival and hazard functions are defined as \( S(t) = 1 - F(t) \) and \( H(t) = \int_0^t h(\tau) \, d\tau \) respectively, where \( h(t) = f(t) / [1 - F(t)] \) is the distribution’s hazard rate. It can be shown that \( H(t) \) and \( S(t) \) are related by \( H(t) = -\ln[S(t)] \). Finally let \( n \), and \( y \), be respectively the stock of AD measures in force (“individuals at risk”) and the number of revocations (“deaths”) at \( t \) months. The Kaplan-Meier (KM) estimator of \( S(t) \) is calculated as
\[
\hat{S}(t) = \prod_{t=1}^{\tau} \left(1 - \frac{y_t}{n_t}\right);
\] (0.11)

that is, the KM estimator of \( S(t) \) is the product of per-period survival-probability estimates calculated as one minus death frequencies, from the onset of risk up to time \( t \).

As discussed, we take the target country’s WTO membership status as the criterion for treatment vs. control groups: the treatment group is that of AD measures against WTO members (subject to WTO disciplines) whereas the control group is that of AD measures against non-members (not subject to WTO disciplines). As for the pre- vs. post-treatment dimension, things are more complicated. The “treatment” applies to AD measures initiated after 1995. Quid of a measure that started, say, in 1989, survived past 1995, and was revoked later on? As explained in section 2.3, for a pre-agreement measure having survived past 1995, the sunset-review clock would start ticking in 1995, implying a mandatory review in 2000. Based on this, we split our sample as follows. The “pre-agreement” period covers measures initiated before 1995 and revoked prior to or in 1995. Measures still in force by 1995 are treated as censored. The “post-agreement” period covers measures initiated in 1995 or later; measures still in force by the sample period’s end (2005) are treated as censored. Pre-1995 measures that were in force in 1995 are considered as new measures in the post-agreement period, as if they had changed identity.\(^{20}\)

Graphs of KM estimates are shown for WTO members and non-members in the two panels Figure 7 respectively. For WTO members (panel a), the post-agreement survival curve is below the pre-agreement one, meaning that measures

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\(^{20}\) This implies double counting of measures straddling the pre- and post-agreement periods. Treating these measures as pre-agreement ones (and therefore counting them only once) alters none of our results.
die faster, and a larger part of the difference is in the size of the jump down at 60 months (5 years).

Figure 7
Kaplan-Meier survival functions

A log-rank test of the null hypothesis $H_0 : h_0(t) = h_1(t)$ (equality of hazard rates, a Chi-squared (1) when there are two alternatives), reported in Table 4 (a), rejects the null at any conceivable level of significance.  

Table 4 (a-b)
Log-rank test for equality of survivor functions

Thus, the outcome changed without ambiguity for the treatment group. For the control group, Panel (b) of Figure 7 and of Table 4 (b) shows that the “treatment” had no effect.

In order to verify that this effect is not driven by heterogeneity between the treatment and control groups (“overt bias”), we now turn to a semi-parametric approach.

4.2 Semiparametric Cox Regression

We now run a difference-in-differences Cox regression controlling for each measure’s sector, determination country, investigated country and for time. Cox’s proportional-hazard model (Cox 1972) is a semi-parametric one whose basic assumption is that the conditional hazard function is separable between time and covariates; that is,

$$h(t|x, \beta) = h_0(t) \phi(x, \beta)$$  \hspace{1cm} (0.12)

---

21 We also performed Wilcoxon tests and got the same answer.
where the first factor on the RHS is the “baseline hazard” and is a function of \( t \) alone, while the second is a function of the covariates alone. Cox’s model does not assume any particular form for the baseline hazard, which entails a loss of efficiency compared to fully parametric Weibull or Gompertz models but reduces the risk of mis-specification.  

Is the proportional-hazards (PH) assumption appropriate? Figure 8 shows smoothed hazard-function estimates for the treatment and control groups in logs. Under the PH assumption, the log curves should be roughly parallel to each other.

Figure 8
Smoothed hazard estimates, in logs

A Schoenfeld test of the proportional-hazards assumption accepts the null of proportional hazards across groups (WTO membership, first line of Table 5) across periods (pre- and post-treatment, second line) and across their interaction (third line).

Table 5
Test of proportional hazards assumption

The form of the function \( \phi(\cdot) \) reflects both the usual exponential form and the difference-in-differences approach:

\[
\phi(\mathbf{x}_i | \beta) = \exp \{ \beta_1 D_{i}^{WTO} + \beta_2 D_{i}^{POST} + \beta_3 D_{i}^{POST} D_{i}^{WTO} + \beta_4 H_{i} + \beta_5 C_{i} + \beta_6 t_{i} + u_{i} \} 
\]

In (0.13), \( i \) indexes AD measures (the unit of observation), \( D_{i}^{POST} \) and \( D_{i}^{WTO} \) are dummy variables marking respectively the post-treatment period and WTO membership.

---

\[\text{In Cox’s model, the baseline hazard cancels out from the likelihood function because of the assumption of proportional hazards, which is why it is called a partial or pseudo-likelihood function.}\]
membership of the target country, and \( \hat{\beta}_i \) measures the treatment’s effect. \( HS_i, C^D_i, C^I_i \) and \( t_i \) are controls for the AD measure’s industry (by HS section), determination country (the one imposing the measures), investigated country and year of determination.

Table 6 (a-b)
Cox regression results (robust)

Table 6 shows the regression results. All coefficients are in “exponentiated” form and can be interpreted pretty much like incidence-rate ratios in count models: they give the ratio of the hazard rates for a change in the corresponding dummy from zero to one, so a value above one indicates a positive effect and a value between zero and one a negative effect. For instance, the effect of WTO membership of the investigated country on the hazard rate of AD measures before the agreement is

\[
\frac{\hat{h}(t|D^{WTO}=1, D^{POST}=0, \beta)}{\hat{h}(t|D^{WTO}=0, D^{POST}=0, \beta)} = \frac{h_0(t)\exp(\hat{\beta}_i)}{h_0(t)\exp(0)} = \exp(\hat{\beta}_i) = \exp(0.211) = 1.235.
\]

Because this estimate is above one, the effect of WTO membership on the hazard rate of measures is positive: they die 23.5% faster than when the investigated country is not a member, a result in conformity with the KM curves. What we are particularly interested in is whether the agreement had any effect once outside influences on the duration of measures are controlled for. Controls for: determination country, investigated country, industry and initiation year are introduced one by one from column (1) to column (5). It can be seen that the coefficient on WTO*Post agreement, which gives a consistent estimate of the treatment’s effect, is robustly above one and always significant at the 1% level.
The introduction of controls actually raises its value, except for the time controls –column (5)– which seem to confound the effect of the agreement.

As a further check, we ran the same regression but stratifying the estimation by the covariates’ categories, a technique that is more robust to violations of the proportional-hazards assumptions. The results, reported in Table 6b, are essentially same.

Thus, conditional on the covariates, the WTO agreement significantly raised the hazard rate of AD measures against WTO members and even more so when the counterfactual is what happened to measures against non-members –strong evidence in favor of “forced” or de jure compliance.

5. Concluding remarks

Summing up, the count-data evidence is suggestive of a stronger five-year cycle for AD measures covered by the WTO agreement than for others, whereas the survival-rate evidence is suggestive of a somewhat shorter duration due to a jump down in the survival function at five years. Can that be taken to mean that the WTO was successful in its effort to bring AD measures under an effective discipline of five-year sunset reviews?

A WTO agreement, like any agreement between sovereign nations, is bound to reflect a mixture of free political will and coercion through package-dealing. Thus, there can be two components to the agreement’s effect: a de jure or binding component and a de facto or political component. We tried to disentangle these two components using several identification strategies. First, we used the count analysis to identify where the structural break was: in 2000, when the first mandatory reviews appeared, or in 1995, when the agreement was signed but not
yet binding? The answer we found in the data can be summarized as “in 2000, but 1995 is also OK”. Second, also using the count data we looked at compliance by country and found that the US, which was the only major AD user that was forced by the agreement to adopt the practice of sunset reviews (other large users already had sunset-review provisions) nevertheless did not alter its practices, making the reviews largely perfunctory. Third and last, using the database’s bilateral structure, we split the survival analysis according to whether target countries were WTO members or not. We found that, after controlling for relevant covariates, the “treatment group” (AD measures against WTO members, for which WTO disciplines would apply after 1995) seemed to have been affected by the post-1995 treatment significantly more than the “control group” (AD measures against non-members, for which WTO disciplines would not bind even after 95). All in all, the data’s verdict through a variety of approaches is in favor of a substantial de jure component in the agreement’s effect. Put differently, the agreement does not seem to have merely validated a change in the mood of member countries.

This conclusion must be nuanced by the fact that the US did not introduce a clear five-year cycle in its AD measures, although this might arguably have been the agreement’s primary goal. This last observation raises a question. If the US disliked Article 11.3 of the ADA as much as it seems to, why did it sign it in the first place? There may be several answers. First, the Uruguay Round Agreement was a package and not every Member liked everything in it. Second, Article 11.3’s wording was so loose that it made almost-systematic continuation of measures an easy option — albeit not consistent with the agreement’s spirit — since it was unlikely to be taken to the DSB. Lastly, there may have been something of a “double dupes’ deal” at the WTO in that the US did not quite get the “deferential attitude” it was hoping for from panels, and especially from the Appellate Body, on the basis of Article 17.6; while Members wishing for strengthened AD
disciplines failed to convince the US to go with the spirit of the sunset-review agreement.

Opposition to any relaxation in the force of AD regulations still runs strong. For instance, sixty-two Senators including the majority and minority leaders recently signed a letter to President Bush expressing their continued opposition to any agreement that would weaken trade remedy laws. However, positions may gradually evolve as AD use by emerging countries intensifies and the US increasingly finds itself, as was already noted in a 1998 report of the Congressional Budget Office (CBO 1998), on the receiving side (it currently ranks second only to China as an AD target).
References


Australian Customs Service (2000), *Australia’s Antidumping and Countervailing Administration*; Australian Government.


### Table 1a

Length of AD measures: descriptive statistics by determination country c/

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<th>Country</th>
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**Notes**

a/ Cases whose revocation date is coded as "IF" (in force)

b/ Cases whose length is over 60 months

c/ Cases with incompatible dates (init.date posterior to revocation date) taken out of the sample
Table 1b
Descriptive statistics for uncensored observations only

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Regression results, whole sample

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<td>0.000</td>
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Notes:
Robust z statistics in parentheses
* significant at 5%; ** significant at 1%; Dummies for other years are not shown
Table 3
NB results by country, trend break at 2000

<table>
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<tr>
<th>Country</th>
<th>Period</th>
<th>Pooled (1)</th>
<th>RE (2)</th>
<th>FE (3)</th>
</tr>
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<tbody>
<tr>
<td>Australia</td>
<td>pre 2000</td>
<td>0.122</td>
<td>0.112</td>
<td>0.102</td>
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<tr>
<td></td>
<td></td>
<td>(1.63)</td>
<td>(2.39)**</td>
<td>(2.44)**</td>
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<tr>
<td>Australia</td>
<td>post 2000</td>
<td>0.194</td>
<td>0.179</td>
<td>0.165</td>
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<tr>
<td></td>
<td></td>
<td>(1.69)*</td>
<td>(1.78)*</td>
<td>(1.97)**</td>
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<td>-0.352</td>
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<td>(0.09)</td>
<td>(0.14)</td>
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<td>0.083</td>
<td>0.109</td>
<td>0.091</td>
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<tr>
<td></td>
<td></td>
<td>(2.83)***</td>
<td>(4.51)***</td>
<td>(4.24)***</td>
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<td>Canada</td>
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<td>0.149</td>
<td>0.147</td>
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<td></td>
<td>(2.85)***</td>
<td>(4.10)***</td>
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<td>(1.97)**</td>
<td>(2.21)**</td>
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<td></td>
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<td>(1.97)**</td>
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<td>(0.00)</td>
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<td>FE</td>
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<td>-------------</td>
<td>-------------</td>
<td>-------------</td>
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</tr>
<tr>
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<td>(1)</td>
<td>(2)</td>
<td>(3)</td>
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<td>(4.34)***</td>
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<td>(0.01)</td>
<td>(0.00)</td>
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<td>-0.017</td>
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<tr>
<td></td>
<td>(0.23)</td>
<td>(1.36)</td>
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<tr>
<td>USA 2000</td>
<td>1.502</td>
<td>2.307</td>
<td>1.748</td>
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<td>(1.21)</td>
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<td>(3.31)***</td>
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<td>Others pre 2000</td>
<td>-0.149</td>
<td>-0.081</td>
<td>-0.104</td>
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<tr>
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<td>(1.15)</td>
<td>(0.72)</td>
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<tr>
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<td>0.041</td>
<td>0.040</td>
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<td></td>
<td>(2.67)***</td>
<td>(4.23)***</td>
<td>(4.37)***</td>
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<td>Other 2000</td>
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<td>1.051</td>
<td>0.979</td>
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<tr>
<td></td>
<td>(3.92)***</td>
<td>(3.66)***</td>
<td>(3.50)***</td>
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<tr>
<td>Observations</td>
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<td>201</td>
<td>201</td>
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<tr>
<td>Number of ad_cty_code</td>
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</table>

Absolute value of z statistics in parentheses
* significant at 10%; ** significant at 5%; *** significant at 1%

Table 4
Log-rank test of hazard-rate equality

<table>
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<tr>
<th></th>
<th>a) Treatment group</th>
<th>b) Control Group</th>
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<tr>
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<td>Events observed</td>
<td>Events expected(*)</td>
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<tr>
<td>post_95</td>
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<td>Events</td>
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<td>953.56</td>
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<tr>
<td></td>
<td>1579</td>
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<tr>
<td>Total</td>
<td>2253</td>
<td>2253</td>
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<td>chi2(1)</td>
<td>147.47</td>
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Table 5  
Test of Proportional hazards assumption  

<table>
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<tr>
<th></th>
<th>rho</th>
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<th>df</th>
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<tr>
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<td>0.00122</td>
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<td>Post agreement</td>
<td>0.00999</td>
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<td>-0.0187</td>
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<td>1</td>
<td>0.3921</td>
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</table>

Table 6  
(a) Cox regression results (robust)  

<table>
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<th>(3)</th>
<th>(4)</th>
<th>(5)</th>
</tr>
</thead>
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<tr>
<td>WTO member</td>
<td>1.235***</td>
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<td>0.617</td>
<td>0.435*</td>
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<td></td>
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<td>(0.61)</td>
<td>(1.14)</td>
<td>(1.81)</td>
<td>(4.61)</td>
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<td>0.953</td>
<td>0.745***</td>
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<td>0.686***</td>
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<td>(3.92)</td>
<td>(2.26)</td>
<td>(4.66)</td>
<td>(10.76)</td>
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<td>1.743***</td>
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<td>(9.73)</td>
<td>(10.40)</td>
<td>(10.38)</td>
<td>(5.59)</td>
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</tbody>
</table>

Controls  
- Investigated country: no, yes  
- Section: no, yes  
- Determination country: no, yes  
- Initiation year: no, yes  

Observations: 9484  
significant at 10%; ** significant at 5%; *** significant at 1%  
Determination & investigated country, section and time effects not shown.

(b) Stratified Cox regression results (robust)  

<table>
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<tr>
<th></th>
<th>(1)</th>
<th>(2)</th>
<th>(3)</th>
<th>(4)</th>
<th>(5)</th>
</tr>
</thead>
<tbody>
<tr>
<td>WTO member</td>
<td>1.235***</td>
<td>1.238</td>
<td>1.218</td>
<td>0.118***</td>
<td>0.014***</td>
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<tr>
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<td>(0.52)</td>
<td>(0.38)</td>
<td>(2.97)</td>
<td>(4.83)</td>
</tr>
<tr>
<td>Post agreement</td>
<td>0.953</td>
<td>0.778***</td>
<td>1.829***</td>
<td>1.892***</td>
<td>1.643</td>
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<td>(6.23)</td>
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<td>(0.93)</td>
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<td>1.903***</td>
<td>1.734***</td>
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<td>(6.57)</td>
<td>(10.55)</td>
<td>(2.89)</td>
<td>(3.98)</td>
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</tbody>
</table>

stratified by  
- Investigated country: no, yes  
- Section: no, yes  
- Determination country: no, yes  
- Dummies for Initiation years: no, yes  

Observations: 9484  
* significant at 10%; ** significant at 5%; *** significant at 1%  
(1): Determination & investigated country, section and time effects not shown.  
(2): Stratification by investigated country.  
(3): Stratification by investigated country and by HS section.  
(4): Stratification by determination and investigated country and by HS section.  
(5): With time effects. Time effects not shown.  
All coefficients in exponentiated form.
Figures

Figure 1
Distribution of AD measures duration, whole sample
Figure 2
Duration of AD measures, by determination country and initiation year

Argentina  

Turkey

China

India

EU

US

36
Figure 3
Distribution of measures by duration
Pre-95 cases

![Graph showing distribution of measures by duration for Pre-95 cases.]

Post-95 cases

![Graph showing distribution of measures by duration for Post-95 cases.]

Figure 4
Aggregate initiation and revocation count

![Graph showing aggregate initiation and revocation count from 1980 to 2005.]

Legend:
- Case starts
- Case revocations
Figure 5
Distribution of revocation count (pooled data)
Figure 6
Log likelihood as a function of the break year, true and simulated data

True sample
Simulated sample a/

(i) Scatterplot

(ii) Kernel density estimate of count

(iii) Maximum-maximorum of log-likelihood

Notes:
a/ True break in time trend at $t = 20$
Figure 7
Kaplan-Meier survival functions

(a) WTO members

(b) non-WTO members

Figure 8
Smoothed hazard estimates, in log
Appendix 1: Data-generating model for simulations

The following equations were used to generate a sample with two features: (i) it had a trend break at \( t = 20 \) (corresponding to the year 2000 in our true sample), (ii) it mimicked as closely as possible the true sample up to a scaling factor (of 4). In the model, \( x \) stands for the “exposure” variable (stock of cases or number of cases 4-6 years old).

\[
x_{it} = \begin{cases} 
\left(\frac{3}{2}\right) \left(t - 4\right)^{1/4} & \text{if } t > 8 \\
0 & \text{otherwise}
\end{cases} \quad (0.15)
\]

\[u \sim \text{gamma}(1); \quad (0.16)\]

\[
y_{it} = \begin{cases} 
\left\lfloor \frac{u}{2} \exp\left[0.01i + x_{it} + 0.5(t - 20)\right] \right\rfloor & \text{if } t \geq 20 \\
\left\lfloor \frac{u}{2} \exp\left(0.01i + x_{it}\right) \right\rfloor & \text{otherwise.}
\end{cases} \quad (0.17)
\]

Up to the scaling factor, the resulting dependent variable has the same mean (about 5) but a higher dispersion than the true one (14.8 against 8.11). The choice of a gamma distribution instead of a Poisson one was for convenience only, as Stata has a built-in command generating a random variable with a gamma distribution but not a Poisson one.